NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER (D/B/A NORTHWEST IOWA YOUTH EMERGENCY SERVICES CENTER)

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2010 AND 2009

Table of Contents

			<u>Page</u>
Officials			3
Independent Auditor's Report			4
Management's Discussion and Analysis			5-8
Financial Statements:		Exhibit	
Balance Sheets	•	A	9
Statements of Operations and Changes in Net Assets		В	10
Statements of Cash Flows		C	11
Notes to Financial Statements			12-16
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in			
Accordance with Governmental Auditing Standards			17-18
Schedule of Findings			19-20

NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER

OFFICIALS

Name	<u>Title</u>	Representing
Ken Chalstrom	Chairperson	Clay County
Jim Jenson	Vice-Chairperson	Emmet County
Joe Cronin	Member	Ida County
Jack Bensley	Member	Sac County
Mike Modder	Member	Lyon County
Denny Wright	Member	Sioux County
Louis Stauter	Member	Pocahontas County
Mardi Allen	Member	Dickinson County
Eugene Meiners	Member	Carroll County
John Haack	Member	O'Brien County
Dan Muhlbauer	Member	Crawford County
Ken Hach	Member	Buena Vista County
Don Kass	Member	Plymouth County
Larry Prunty	Member	Cherokee County
Cheryl McGrory	Director	
Karla Lundy	Assistant Director	

HUNZELMAN, PUTZIER & CO., PLC CERTIFIED PUBLIC ACCOUNTANTS

JEFFORY B. STARK, C.P.A. RICHARD R. MOORE, C.P.A. WESLEY E. STILLE, C.P.A. (RETIRED) KENNETH A. PUTZIER, C.P.A. (RETIRED) W.J. HUNZELMAN, C.P.A. 1921-1997 1100 WEST MILWAUKEE STORM LAKE, IOWA 50588 712-732-3653 FAX 712-732-3662 info@hpcocpa.com

Independent Auditor's Report

To the Board of Directors of the Northwest Iowa Multicounty Regional Juvenile Detention Center:

We have audited the accompanying balance sheets of Northwest Iowa Multicounty Regional Juvenile Detention Center as of and for the years ended June 30, 2010 and 2009, and the related statements of operations and changes in net assets, and cash flows for the years then ended. These financial statements are the responsibility of the Center's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statements presentation. We believe that our audits provide a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Northwest Iowa Multicounty Regional Juvenile Detention Center as of June 30, 2010 and 2009, and the changes in its financial position and its cash flows for the years then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated March 11, 2011, on our consideration of Northwest Iowa Multicounty Regional Juvenile Detention Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 5 through 8 is not a required part of the financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

March 11, 2011

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MANAGEMENT'S DISCUSSION AND ANALYSIS

Northwest Iowa Multicounty Regional Juvenile Detention Center provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal years ended June 30, 2010 and 2009. We encourage readers to consider this information in conjunction with the Center's financial statements, which follow.

FINANCIAL HIGHLIGHTS

The Center's operating revenues increased 24%, or \$186,915, from fiscal 2009 to fiscal 2010.

The Center's operating expenses were 9%, or \$87,144, more in fiscal 2010 than in fiscal 2009.

The Center's net assets decreased 12%, or \$48,012, from June 30, 2009, to June 30, 2010.

USING THIS ANNUAL REPORT

Northwest Iowa Multicounty Regional Juvenile Detention Center is a single Enterprise Fund and presents its financial statements using the economic resources measurement focus and accrual basis of accounting, which is the same measurement focus and basis of accounting employed by private sector business enterprises. This discussion and analysis are intended to serve as an introduction to Northwest Iowa Multicounty Regional Juvenile Detention Center's financial statements. The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the financial statements and provides an analytical overview of the Center's financial activities.

The Balance Sheet presents information on the Center's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Center is improving or deteriorating.

The Statement of Operations and Changes in Net Assets presents information on the Center's operating revenues and expenses, non-operating revenues and expenses, and whether the Center's financial position has improved or deteriorated as a result of the year's activities.

The Statement of Cash Flows presents the change in the Center's cash and cash equivalents during the year. This information can assist the user of the report in determining how the Center financed its activities and how it met its cash requirements.

The Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the financial statements.

FINANCIAL ANALYSIS OF THE CENTER

Condensed Balance Sheets

As noted earlier, net assets may serve over time as a useful indicator of the Center's financial position. The Center's net assets for fiscal 2010 totaled approximately \$350,000. This compares to approximately \$398,000 for fiscal 2009. A summary of the Center's net assets is presented below.

Net Assets		
	Year Ended June 30,	
	<u>2010</u>	<u>2009</u>
Current assets	\$ 391,292	\$427,526
Property and equipment, less accumulated depreciation	<u>25,065</u>	29,951
Total assets	416,357	457,477
Current liabilities	66,346	59,454
Net assets:		
Invested in capital assets	25,065	29,951
Unrestricted	324,946	_368,072
Total net assets	\$ 350,011	\$398,023

The invested in capital assets (7%, e.g., buildings and equipment) are resources allocated to capital assets. The remaining net assets (93%) are the unrestricted net assets that can be used to meet the Center's obligations as they come due.

Condensed Statements of Operations and Changes in Net Assets

Operating revenues are received for services provided juveniles who await court disposition. The Center provides a physically secure, emotionally stable, and safe environment for these individuals until final court ruling. Operating expenses are expenses paid to operate the Center. Non-operating revenues are for interest income and miscellaneous reimbursements. The utilization of capital assets is reflected in the financial statements as depreciation, which allocates the cost of an asset over its expected useful life. A summary of revenues, expenses, and changes in net assets for the years ended June 30, 2010 and 2009, is presented below:

Statements of	f Operations and Changes in Net Assets	
	Year Ende	d June 30,
OPERATING REVENUES	<u>2010</u>	<u>2009</u>
Detention care fees	\$ 381,525	\$349,768
State allocation	165,533	102,965
State programs- tracker	405,000	315,000
State programs	10,099	8,337
Other operating revenues	3,262	2,434
Total operating revenues	965,419	778,504
OPERATING EXPENSES		
Salaries and benefits	861,540	773,143
Meals and food	20,287	21,229
Insurance	36,785	38,738
Travel	38,815	33,017
Other	58,536	62,692
Total operating expenses	1,015,963	928,819
Operating loss	(50,544)	(150,315)

FINANCIAL ANALYSIS OF THE CENTER - (Continued)

Condensed Statements of Operations and Changes in Net Assets - (Continued)

	Year Ended June 30,	
	<u>2010</u>	<u>2009</u>
NONOPERATING REVENUES Interest on investments Miscellaneous - gain contingency	\$ 2,532	\$ 10,448 500
Net non-operating revenues	2,532	10,948
Changes in net assets	(48,012)	(139,367)
Net assets beginning of year	398,023	537,390
Net assets end of year	\$ 350,011	\$398,023

The Statement of Operations and Changes in Net Assets reflects a negative year with a decrease in the net assets at the end of the fiscal year.

In fiscal 2010, operating revenues increased by \$186,915, or 24.1%, primarily as a result of contracts with the state that increased revenues temporarily but were later rescinded due to budgetary cuts.

Operating expenses increased by \$87,144, or 9.38%. This increase was due mainly to yearly increases in staff wages as per union contracts and dramatic increases in unemployment insurance due to layoffs. New employee positions were increased per contracts with the state at the beginning of the fiscal year that were then rescinded later due to budget cuts. Insurance costs increased by over 12% as well as all other operating costs increasing due to the economic downturn.

Statements of Cash Flows

The Statements of Cash Flows present information related to cash inflows and outflows, summarized by operating, capital and related financing, non-capital financing, and investing activities. Cash used in operating activities includes County fees and the State allocation reduced by payments to employees and to suppliers. Cash used in capital and related financing activities includes the purchase of capital assets. Cash used in non-capital financing activities includes the repayment of a note payable. Cash provided by investing activities includes the maturity of certificates of deposit and interest income.

CAPITAL ASSETS

At June 30, 2010, the Center had approximately \$25,000 invested in capital assets, net of accumulated depreciation of approximately \$129,000. Depreciation charges totaled \$6,217 and \$5,434 for fiscal years 2010 and 2009, respectively. More detailed information about the Center's capital assets is presented in Note 4 to the financial statements.

ECONOMIC FACTORS

Northwest Iowa Multicounty Regional Juvenile Detention Center's financial position deteriorated during the current fiscal year. The current condition of the economy in the state continues to be a concern for Center officials. Some of the realities that may potentially become challenges for the Center to meet are:

Facilities at the Center require constant maintenance and upkeep.

ECONOMIC FACTORS – (Continued)

Technology continues to expand and current technology becomes outdated, presenting an on-going challenge to maintain up-to-date technology at a reasonable cost.

Insurance costs, and wages and salaries continue to rise while the per diem rate remains constant and bed days have lowered.

The Center anticipates the current fiscal year will continue to show a decrease in receipts collected due to a decrease in the number of juveniles immured within the Center. It is anticipated that the State reimbursement will decrease by 12% this year due to changes within the legislature. There will continue to be an increase in expenditures for the Center due to tracking and monitoring program disbursements that went into effect on July 1, 2005, with salaries and expenditures paid for tracking, monitoring, and outreach services for juveniles increasing yearly.

CONTACTING THE CENTER'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the Center's finances and to show the Center's accountability for the money it receives. If there are questions about this report or additional financial information is needed, contact Northwest Iowa Multicounty Regional Juvenile Detention Center, 1231 W. Cedar Loop, Suite #110, Cherokee, Iowa.

NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER

BALANCE SHEETS UNE 30, 2010 AND 2009

Exhibit A

		<u>2010</u>	2009
CURRENT ASSETS			
Cash and cash equivalents		\$ 107,279	\$ 47,532
Temporary cash investments		-	180,901
Due from other governments		253,611	177,414
Prepaid insurance		30,402	21,011
Accrued interest receivable		-	668
Total current assets		391,292	427,526
	<u> </u>		
PROPERTY AND EQUIPMENT			
Property and equipment, net of		05.065	20.051
of \$128,574 and \$124,445 in 2	010 and 2009	25,065	29,951
			Ф 4 <i>53</i> 4 <i>33</i>
Total assets		<u>\$416,357</u>	<u>\$457,477</u>
CURRENT LIABILITIES		Ф 11 5 00	¢ 10.475
Accounts payable		\$ 11,520	\$ 10,475
Salaries and benefits payable		4,236	6,859
Payroll taxes payable		13,031	9,914
Compensated absences		37,559	32,206
Total current liabilities		66,346	<u>59,454</u>
NET ASSETS		,	•
Invested in capital assets		25,065	29,951
Unrestricted		<u>324,946</u>	368,072
Total net assets		350,011	398,023
Total liabilities and net asset	s	\$416,357	<u>\$457,477</u>

NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER STATEMENTS OF OPERATIONS AND CHANGES IN NET ASSETS

YEARS ENDED JUNE 30, 2010 AND 2009

Exhibit B

			2010	<u>2009</u>
OPERATING REVENUES			Ф 201 <i>5</i> 2 <i>5</i>	. e. 240.769
Detention care fees			\$ 381,525	\$ 349,768 102,965
State allocation			165,533	-
State programs- tracker			405,000	315,000
State programs			10,099	8,337
Transportation revenues			3,079	2 424
Other operating revenues			183	2,434
Total operating revenues			965,419	778,504
OPERATING EXPENSES				
Salaries			660,440	595,768
Payroll taxes			94,504	83,207
Health insurance			106,596	94,168
Meals and food			20,287	21,229
Treatment and health supplies			4,034	2,299
Clothing			2,114	1,054
Travel			38,815	33,017
Training			40	859
Office supplies			6,770	11,248
Postage			1,303	1,377
Telephone and internet			14,050	12,366
Utilities			9,413	7,425
Insurance		•	36,785	38,738
Transportation expenses			1,821	- -
Audit fees	•		5,166	3,660
Accounting services			2,455	7,554
Miscellaneous			1,840	3,926
Repairs and maintenance			3,313	4,586
Depreciation			6,217	5,434
Interest			-	904
Total operating expenses			1,015,963	928,819
Operating loss			(50,544)	(150,315)
Operating 1033				_(====)
NONOPERATING REVENUES			•	•
Interest on investments		• •	2,532	10,448
Miscellaneous - gain contingency			-	500
Net non-operating revenues			2,532	10,948
Changes in net assets			(48,012)	(139,367)
Net assets beginning of year			398,023	537,390
Net assets end of year		•	\$ 350,011	\$ 398,023

NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER

STATEMENTS OF CASH FLOWS YEARS ENDED JUNE 30, 2010 AND 2009

Exhibit C

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	<u>2010</u>	<u>2009</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from members/others	\$ 368,056	\$ 406,032
Cash received from State	521,166	453,177
Cash payments to employees for services and benefits	(764,306)	(584,986)
Cash payments to suppliers for goods and services	(247,770)	(322,428)
Net cash used in operating activities	(122,854)	(48,205)
Net cash used in operating activities	(122,054)	(10,203)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		(0.505)
Acquisition of capital assets	(1,500)	(9,505)
Net cash used in capital and related financing activities	(1,500)	(9,505)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:		(65,000)
Repayment of note payable	. •	(65,000)
Cash received from other sources		500
Net cash used in noncapital financing activities		(64,500)
CASH FLOWS FROM INVESTING ACTIVITIES:		
Purchase of investments	· -	(70,000)
Proceeds from sale of investments	180,901	206,485
Interest on investments	3,200	4,546
Net cash provided by investing activities	184,101	141,031
Not easis provided by investing activities		
NET INCREASE IN CASH AND CASH EQUIVALENTS	59,747	18,821
		r <u>é</u> , n
Cash and cash equivalents at beginning of year	<u>47,532</u>	<u>28,711</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$ 107,279	\$ 47,532
ON STATE OF		
RECONCILIATION OF OPERATING LOSS TO NET CASH		
USED IN OPERATING ACTIVITIES:		
Operating loss	\$ (50,544)	<u>\$(150,315)</u>
Adjustments to reconcile operating income to		
net cash provided by operating activities:		
Depreciation	6,217	5,434
Loss on disposition of assets	169	_
Changes in assets and liabilities:	:	
Decrease (increase) in due from other governments	(76,197)	80,705
Decrease (increase) in prepaid insurance	(9,391)	3,012
	1,045	1,112
Increase in accounts payable	(2,623)	6,859
Decrease (increase) in salaries and benefits payable	·	
Increase in payroll taxes payable	3,117	1,065
Increase in compensated absences	5,353	3,923
Total adjustments	(72,310)	102,110
	e.(100.054)	¢ (40 ans)
Net cash used in operating activities	<u>\$ (122,854)</u>	\$ (48,205)

1. Summary of Significant Accounting Policies

Northwest Iowa Multicounty Regional Juvenile Detention Center (d/b/a Northwest Iowa Youth Emergency Services Center) was formed in 1989 by eleven northwest Iowa member counties pursuant to the provisions of Chapter 28E of the Code of Iowa. Three additional counties subsequently joined the organization. The Center provides detention and shelter care of juveniles.

Northwest Iowa Multicounty Regional Juvenile Detention Center is governed by a Board comprised of one representative from each of the following member counties: Cherokee, Plymouth, Ida, Buena Vista, Carroll, O'Brien, Sioux, Lyon, Pocahontas, Sac, Dickinson, Clay, Emmet, and Crawford.

The Center's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Northwest Iowa Multicounty Regional Juvenile Detention Center has included all funds. The Center has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the Center are such that exclusion would cause the Center's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the Center to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the Center. Northwest Iowa Multicounty Regional Juvenile Detention Center has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of Northwest Iowa Multicounty Regional Juvenile Detention Center are organized as an Enterprise Fund. Enterprise Funds are used to account for operations (a) financed and operated in a manner similar to private business enterprises, where the intent of the governing body is the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

C. Measurement Focus and Basis of Accounting

The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when they occur and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The Center distinguishes operating revenue and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Center's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

1. Summary of Significant Accounting Policies - (Continued)

D. Assets and Liabilities

The following accounting policies are followed in preparing the balance sheets:

<u>Cash, Investments, and Cash Equivalents</u> - The Center considers all short-term investments that are highly liquid to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months. Cash investments not meeting the definition of cash equivalents at June 30, 2010 and 2009, include certificates of deposit valued at \$-0-, and \$180,901, respectively.

<u>Capital Assets</u> - Capital assets are accounted for at historical cost. Depreciation of all exhaustible capital assets is charged as an expense against operations. Depreciation and amortization are computed using the straight-line method over the estimated useful lives of the assets. Leasehold improvements are amortized over fifteen years and equipment is depreciated over a five to ten year life.

The cost of repairs and maintenance is charged to expense, while the cost of renewals or substantial betterments is capitalized. The cost and accumulated depreciation of assets disposed of are deleted, with any gain or loss recorded in current operations.

<u>Compensated Absences</u> - Center employees accumulate a limited amount of earned but unused vacation and compensatory time off hours for subsequent use or for payment upon termination, death, or retirement. The Center's liability for accumulated vacation has been computed based on rates of pay in effect at June 30, 2010 and 2009.

2. Cash and Investments

The Center's deposits in banks at June 30, 2010 and 2009, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against depositories to insure there will be no loss of public funds.

The Center is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Center; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Center had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement Number 3, as amended by Statement No. 40.

<u>Interest rate risk</u> - The Center's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the Center.

3. Pension and Retirement Benefits

The Center contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, IA, 50306-9117.

Plan members are required to contribute 4.30% of their annual covered salary and the Center is required to contribute 6.65% of annual covered payroll. Contribution requirements are established by state statute. The Center's contributions to IPERS for the years ended June 30, 2010, 2009, and 2008, were \$43,928, \$36,951, and \$33,782, respectively, equal to the required contributions for each year.

4. Capital Assets

A summary of capital assets and accumulated depreciation for the years ended June 30, 2010 and 2009, is as follows:

	Balance			Balance
	June 30, <u>2009</u>	Additions	Deletions	June 30, 2010
Leasehold improvements Equipment	\$ 102,717 <u>51,679</u> 154,396	\$ - <u>1,500</u> \$ 1,500	\$ - 2.257 \$ 2,257	\$102,717
Less amortization and depreciation	124,445	\$ 6,217	\$ 2,088	128,574
Total	\$ 29,951			\$ 25,065

5. Operating Lease

The Center leases a copy machine. Rental expense incurred for this lease was \$1,142 for the year ended June 30, 2010. Minimum amounts payable under this operating lease are as follows:

Year Ended		
<u>June 30,</u>	4	<u>Amount</u>
2011		\$ 1,142
2012		1,142
2013		95

6. Rent Obligations

The Center occupies a portion of a building leased from the Iowa Department of Human Services in Cherokee, Iowa. The lease cost is \$1 per year plus a portion of the utilities and telephone. The terms are subject to renegotiation annually.

7. Related Party Transactions

Total charges for services during the years ended June 30, 2010 and 2009, were \$381,525 and \$349,768, respectively. The member counties were billed \$150 per diem for juvenile detention services provided. Non-member counties were billed \$175 per diem for juvenile detention services provided.

8. Risk Management

The Center is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 634 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Center's property and casualty contributions to the risk pool are recorded as expenditures from its operating fund at the time of payment to the risk pool. The Center's contributions to the Pool for the year ended June 30, 2010 were \$12,956.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The Center does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2010, no liability has been recorded in the Center's financial statements. As of June 30, 2010, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

8. Risk Management - (Continued)

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The Center also carries commercial insurance purchased from other insurers for coverage primarily associated with workers compensation. The Center assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

9. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

10. Gain Contingency

A former director of the Center was directed to make restitution. However, because no estimate can be made of the amount that will actually be received, the Center will not recognize any amount in the financial statements until it is received.

HUNZELMAN, PUTZIER & CO., PLC CERTIFIED PUBLIC ACCOUNTANTS

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Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with Governmental Auditing Standards

To the Members of Northwest Iowa Multicounty Regional Juvenile Detention Center:

We have audited the accompanying financial statements of Northwest Iowa Multicounty Regional Juvenile Detention Center (the Center) as of and for the year ended June 30, 2010, and have issued our report thereon dated March 11, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Center's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Center's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Center's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies, or material weakness have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Center's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in the Center's internal control described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters required to be reported under *Government Auditing Standards*. However, we noted certain instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Center's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Center. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The Center's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Center's responses, we did not audit the Center's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the members and customers of the Center and other parties to whom the Center may report and is not intended to be and should not be used by anyone other than these specified parties.

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March 11, 2011

NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2010

Findings Related to the Financial Statements:

INSTANCES OF NONCOMPLIANCE:

No matters were noted.

SIGNIFICANT DEFICIENCIES:

A. <u>Segregation of Duties</u> - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The mail should be opened by someone who does not have access to the accounting records. A list of all checks received should be prepared and this list should then be agreed to amounts posted to the accounting records.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the Center should review its control procedures to obtain the maximum internal control possible under the circumstances.

<u>Response</u> – The Center does concede that segregation of duties is difficult with the limited number of employees. The Center continues to review it's policies and procedures in regards to segregation of duties. We continue to assess this situation and look for ways to improve the segregation of duties within the facility.

<u>Conclusion</u> – Response accepted.

B. <u>Financial Reporting</u> – We noted that while management is capable of preparing accurate financial statements that provide information sufficient for board members to make management decisions, reporting financial data reliably in accordance with U.S. generally accepted accounting principles (GAAP) requires management to possess sufficient knowledge and expertise to select and apply accounting principles and prepare year-end financial statements, including footnote disclosures. Management presently lacks the qualifications and training to appropriately fulfill these responsibilities, which is a common situation in small entities.

<u>Recommendation</u> - Obtaining additional GAAP knowledge through reading relevant accounting literature and attending local professional education courses should help management significantly improve in the ability to prepare and take responsibility for reliable GAAP financial statements.

Response – Due to a desire to maintain a segregation of duties within the organization, the Center has engaged the services of an independent bookkeeper since January 2010, qualified to complete the year end reports, payroll, and financial statements. This will also ensure the accuracy and reliability of these reports. Present financial constraints inhibit the ability of management to engage in outside courses but these will be explored when the financial constraints have lifted.

Conclusion - Response accepted.

NORTHWEST IOWA MULTICOUNTY REGIONAL JUVENILE DETENTION CENTER SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2010

Other Findings Related to Statutory Reporting:

- 1. <u>Questionable Expenses</u> No expenses that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979, were noted.
- 2. <u>Travel Expense</u> No expenditures for travel expenses of spouses of Center officials or employees were noted.
- 3. <u>Bond Coverage</u> Employees were covered by a surety bond during the year ended June 30, 2010.
- 4. <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not. However, the minutes are not being published in a timely manner and do not include a schedule of bills allowed.

<u>Recommendation</u> - The Center should publish the minutes in a timely manner, including a schedule of bills allowed.

Response – Although the YES Center does publish the Board meeting minutes, the Center has not published these minutes immediately following each board meeting, but rather, waiting until the following meeting for formal approval of the minutes. Due to the frequency of these meetings being on a monthly basis, this would place the Center in a position of one of two options: Either to publish minutes that are not formally approved by the Board as being correct, or to wait for formal approval and accuracy in the minutes. The Center is currently exploring the cost to publish bills with various newspapers to ensure compliance with the recommendation.

Conclusion - Response accepted.

- 5. <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the Center's investment policy were identified.
- 6. <u>Business Transactions</u> No business transactions between the Center and Center officials or employees were noted.